
Report To:	Environment and Regeneration Committee	Date:	5 March 2020
Report By:	Corporate Director Environment, Regeneration & Resources	Report No:	ENV018/20/MM
Contact Officer:	Kenny Lang	Contact No:	01475 715906
Subject:	Craigmuschat Quarry Recycling Centre		

1.0 PURPOSE

- 1.1 The purpose of this report is to update the Committee on developments with regard to Kirn Drive and Craigmuschat Quarry and to make recommendations in respect of a long term strategy.

2.0 SUMMARY

- 2.1 The depot rationalisation programme included the demolition of the depot building and the removal of the fuel tanks located within Kirn Drive. Capital funding was set aside to refurbish the existing Civic Amenity site at Kirn Drive within its existing location when this work was complete.
- 2.2 In order to do facilitate this Kirn Drive Civic Amenity Site was closed on a temporary basis and the recycling element relocated to Craigmuschat Quarry on a temporary basis.
- 2.3 A report was presented to the October Committee advising that delays in decommissioning and removing the fuel tank meant the temporary nature of the recycling site would exceed a reasonable timescale from a planning position. It was therefore necessary to return to Kirn Drive following Members briefing and communications to householders.
- 2.4 The site at Craigmuschat proved to be very popular with Elected Members and householders alike. As a result of this a report was submitted to the Environment and Regeneration Committee on 31 October 2019 requesting permission to submit a planning application to use Craigmuschat Quarry as a recycling centre. This was in the context that a consent would facilitate a further move to Craigmuschat to complete the building demolition at Kirn and also potentially cater for a permanent move should Council decide this.
- 2.5 Officers were also tasked to provide a costed project plan to retain Craigmuschat Quarry as a Civic Amenity Site on a permanent basis and report to the Committee on the outcome. The conclusion of feasibility work supports the permanent use of Craigmuschat Quarry as a recycling centre.
- 2.6 The CMT has considered the options and for the reasons set out in paragraphs 5.6 and 5.7 would recommend that the civic amenity site be relocated on a permanent basis to Craigmuschat Quarry and become a recycling only site.

3.0 RECOMMENDATIONS

3.1 That Committee approve:

1. Kirn Drive Civic Amenity Site be relocated permanently to Craigmuschat Quarry,
2. That the new Craigmuschat site be a recycling site only in order to encourage greater recycling.

Martin McNab
Head of Environmental and Public Protection

4.0 BACKGROUND

- 4.1 As part of the depot rationalisation programme, the proposals require that the buildings at Kirn Drive depot be demolished and the fuel tank within Kirn Drive be removed.
- 4.2 To facilitate the closure a number of options were considered, including the closure temporarily of Kirn Drive Civic Amenity Site to enable the demolition works to progress.
- 4.3 Following representation to ensure that local residents could still have access to a site, Craigmuschat Quarry was chosen as the location for the recycling element of the Civic Amenity site to on a temporary basis. The site was not able to accept any residual waste due to SEPA requirements.
- 4.4 Due to delays in respect of the fuel tank which required to be removed to access to the site, the extension of the Craigmuschat Quarry would have exceeded normal planning requirements and as a result a planning application needs to be made. Therefore the operation at Craigmuschat Quarry was suspended and Kirn Drive depot reinstated.
- 4.5 Prior to closing the Craigmuschat Quarry site briefings were given to local Members advising them of the requirement to relocate to Kirn Drive and a press release was issued along with information on social media, the Council's website and through leafleting residents in the days prior to closure.
- 4.6 The Policy & Resources Committee in August 2019 agreed to defer the Kirn Drive civic amenity capital investment until a decision on the 2020/23 budget is made. The Capital allowance of £50k for the demolition of the Depot is not affected by this decision and will proceed. The Capital budget for Kirn Drive Civic Amenity Site is £225k.

5.0 CRAIGMUSCHAT QUARRY

- 5.1 A planning application has been submitted to use Craigmuschat Quarry as a Civic Amenity site. Given the conditions that SEPA may apply it may be more prudent to submit an application for a full Civic Amenity site including residual waste pending a final decision by Members.
- 5.2 From a planning standpoint the Local Development Plan allocates the site as Open Space under Policy 35 and as such planning consent may be determined by the Planning Board. In order to facilitate and support the application Planning have requested a full supporting statement on the proposal and additional details.
- 5.3 The service will also be providing statements on:
 - How the facility supports the national Zero Waste Plan and promotes waste hierarchy.
 - How the facility promotes the proximity principle for waste being managed locally.
 - Impact on amenity and operations of existing and adjacent users on the road network.
 - Site restoration and aftercare plans (which are unlikely to arise).
- 5.4 Due to the type, nature and quantities of waste, SEPA have advised that a full waste management licence is required. The site covers an area much larger than that of a normal stream Neighbourhood Recycling Point. Initial indications from our SEPA colleagues have indicated that there would be no objection to the application subject to the appropriate infrastructure being in place i.e. impermeable surfaces and sealed drainage system along with adequate security, lighting and fencing. Appendix 1 shows Broomberry Drive NRP along with Kirn Drive and Craigmuschat Quarry.
- 5.5 As the site will required to be staffed during opening hours to meet the site licence conditions we will also require a small site "portakabin" type office with messing and toilet facility. SEPA have advised that the application for a waste management licence would not be granted in the absence of Planning consent.

5.6 The Craigmuschat Civic Amenity site option has many positives over Kirn Drive:

- The site is larger and avoids traffic conflict internally.
- The access and egress to the site avoids a corner junction as at Kirn Drive.
- More containers can be accommodated reducing the internal skip movements.
- Due to more containers the risk of closure due to full skips is reduced.
- Moving to a recycling only facility reduces skip traffic movement by almost 66%.
- The site is well screened from residential properties.
- The site eliminates the misused Neighbourhood Recycling Point at Broomberry Drive.
- Potentially opens up Kirn Drive site.
- Public acceptability was very high during the operation of the site.

5.7 A further advantage of Craigmuschat operating as a recycling only site is that this increases the levels of recycling, due to members of the public segregating recyclable material for deposit in the appropriate container. Currently householders will deposit mixed waste including recyclables in the residual container at Kirn Drive, possibly due to the space constraints in the site and traffic conflict, and this measure will contribute positively to the Council's Corporate policies on the environment.

5.8 A report was submitted to the October meeting of the Environment & Regeneration Committee on the long term future of Kirn Drive. The Committee requested a costed project plan to retain Craigmuschat Quarry as a civic amenity site on a permanent basis. Discussions with SEPA however have identified that they consider a full licence is necessary for the site, even in the circumstances where there is no residual waste collection. In consequence, there will be a requirement for personnel on site during opening times with the consequent cost implications.

5.9 Retaining Craigmuschat as a recycling centre only will generate a time saving in terms of skip and vehicle movements as currently the service undertakes approximately 1100 residual skip collections annually. The existing driver would be deployed on civic amenity duties, servicing the remaining recycling skips (approx. 600 loads annually) and provide cover within the refuse collection service. Estimated savings of around £15k per annum arising from agency costs and Civic Amenity Employee costs would be generated. Further fuel savings of approximately £9.5k per annum are anticipated.

5.10 A further saving will be generated from residual waste reduction. The operation of Craigmuschat Quarry identified additional tonnage of residual waste going to Pottery Street as would be expected with a recorded increase in recycling at Craigmuschat Quarry. The overall waste mass balance however showed a reduction of residual waste which would generate savings of a further £15k per annum. These savings would come into effect when the site was fully licensed.

5.11 In terms of Option Appraisal, Craigmuschat and Kirn annual revenue costs would be the same if the operation at Craigmuschat was like for like with Kirn. If however Craigmuschat was to operate as a recycling only site, as was the case on a temporary basis, it is estimated that savings of just under £40,000 per annum could be achieved, as set out in the preceding paragraphs. It is clear therefore that the operation at Craigmuschat as a recycling only centre offers best value to the Council assuming that an option of complete closure is not acceptable.

5.12 Details of the capital costs of the move will require full costing of any requirements from SEPA for the site licence and whether this is solely for recycling or if it includes residual waste.

6.0 IMPLICATIONS

6.1 Financial

One off Costs

Cost Centre	Budget Heading	Budget Years	Proposed Spend this Report £000	Virement From	Other Comments
Depot AMP	Kirn Drive Depot Demolition	2019/20	£50		Spend deferred by P&R Committee, August 2019, pending 2020/23 Budget Decision. This would be a maximum spend depending on SEPA requirements.
	Kirn Drive CA Site	2020/21	£225		

Annually recurring costs/(savings)

Cost Centre	Budget Heading	Budget Years	Proposed Spend this Report £000	Virement From	Other Comments
Refuse Collection and Civic Amenity Sites	Employee costs	2021/22	(15)		If proposal is approved the 2021/22 revenue budget will be reduced to reflect these savings.
Fleet	Fuel	2021/22	(9.5)		
Refuse Transfer station	Residual waste	2020/21	(15)		

6.2 Legal

There are no legal implications arising from this report.

6.3 Human Resources

There are no human resources issues arising from this report.

6.4 Equalities

(a) Equalities

Has an Equality Impact Assessment been carried out?

	YES
X	NO – This report does not introduce a new policy, function or strategy or recommend a substantive change to an existing policy, function or strategy. Therefore, no Equality Impact Assessment is required

(b) Fairer Scotland Duty

If this report affects or proposes any major strategic decision:-

Has there been active consideration of how this report's recommendations reduce inequalities of outcome?

X

YES – A written statement showing how this report's recommendations reduce inequalities of outcome caused by socio-economic disadvantage has been completed.

NO

(c) Data Protection

Has a Data Protection Impact Assessment been carried out?

X

YES – This report involves data processing which may result in a high risk to the rights and freedoms of individuals.

NO

6.5 Repopulation

There are no repopulation issues arising from this report.

7.0 CONSULTATION

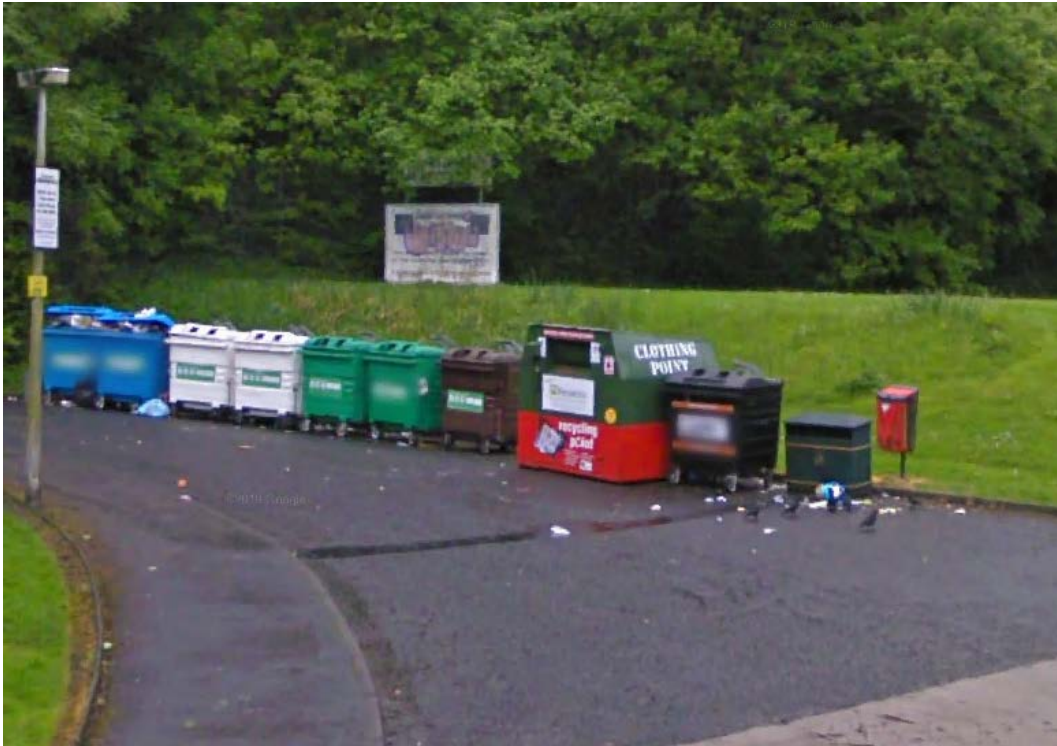
7.1 This report has been considered and agreed by members of the Corporate Management Team.

8.0 BACKGROUND PAPERS

8.1 None.

Appendix 1

Broomberry Drive NRP



Kirn Drive



Craigmuschat Quarry

